

REPORT TO THE MERTON CLINICAL COMMISSIONING GROUP GOVERNING BODY

Date of Meeting: 29th January 2015

Agenda No: 6.1

Attachment: 05

<p>Title of Document: Primary care co-commissioning – Signing off the governance model for joint commissioning arrangements</p>	<p>Purpose of Report: Ratification/Approval</p>
<p>Report Author: Virginia Morley (Assist.) and Pooja Sikka, SWLCC</p>	<p>Lead Director: Eleanor Brown, Chief Officer</p>
<p>Executive Summary: see overleaf</p>	
<p>Key sections for particular note (paragraph/page), areas of concern etc: Accompanying this report are:</p> <ol style="list-style-type: none"> 1. The Terms of Reference for the Joint Committee 2. Supporting paper which provides detail and explanation for the governance model chosen 3. The proposed change to the CCG constitution which is required 	
<p>Recommendation(s):</p> <ul style="list-style-type: none"> • Support and approve the establishment of a Joint Committee to undertake Primary Care Co-commissioning with other SWL CCGs and NHSE. • It is recommended that the Terms of Reference are reviewed and ratified. The supporting paper includes the relevant guidance and interpretation, but further national guidance should be used as a point of reference where necessary: <i>Next Steps Towards Primary Care Co-commissioning</i>; and <i>Managing Conflicts of Interest: Statutory Guidance for CCGs</i> • The draft changes to the constitution are agreed for circulation to the membership, prior to the sign-off in February. 	
<p>Committees which have previously discussed/agreed the report: Following earlier discussions amongst SWL CCG Chairs and Chief Officers, the attached has been approved by the SWL Chief Officers Group on 8th January 2015.</p> <p>Merton CCG membership agreed to pursue Primary Care Commissioning through a joint commissioning arrangement – 15th December 2014.</p> <p>The proposals for Joint Committee will be the subject of a further presentation and discussion at Merton Health and Wellbeing Board on 27th January 2015</p>	
<p>Financial Implications: The budget associated with the functions of co-commissioning primary medical services which will be undertaken under Joint Commissioning are relevant. The budgets will remain with NHS England for 2015/16. The resource to commission</p>	

these functions will be shared across SWL. Primary care co-commissioning under joint commissioning relationships therefore means that:

- the joint committee will make decisions which affect the stated commissioning functions and associated budgets
- the joint committee can align additional spending on primary medical services with plans for spending on out-of-hospital plans
- resource to commission primary care medical services will be shared at the SPG level, except where a CCG chooses to use its own resources in line with the guidance to undertake agreed activity locally

Implications for CCG Governing Body: See Executive Summary
How has the Patient voice been considered in development of this paper: Merton CCG are represented at the SWL Primary Care Communications and Engagement Working Group, which has engagement with CCG memberships. Further engagement has been conducted through the SWL Patient and Public Engagement Steering Group.

Other Implications: (including patient and public involvement/Legal/Governance/Risk/Diversity/ Staffing)
Resource implications are to be confirmed, but resource from NHS England will be available. Further guidance on risk sharing implications with NHS England are to be made available in Jan/Feb 2015

Equality Assessment: N/A

Information Privacy Issues: N/A

Communication Plan: (including any implications under the Freedom of Information Act or NHS Constitution)
Merton CCG are represented at the SWL Primary Care Communications and Engagement Working Group, which has engagement with CCG memberships. Further engagement has been conducted through the SWL Patient and Public Engagement Steering Group.

Executive Summary:

In SWL, CCG commissioners believe that co-commissioning primary care (joint commissioning) will offer an opportunity to ensure that services in general practice are responsive and meet the rising demand for primary care. SWL CCG commissioners welcome the opportunity to have greater influence over how general practice is shaped, and how this aligns with local plans for out-of-hospital care and implementation of the Better Care Fund local plans.

On the 30th January 2015, CCGs are required to submit Part I of our proposal which will set out SWL's objectives to pursue co- commissioning and what we expect the benefits to be, particularly for patients. The submission will be made on 30th January 2015:

SWL's objectives in pursuing joint commissioning

- To have greater influence over the future design and development of primary care services, both locally and across SWL.
- To support the implementation of the SWL five-year strategic plan through the development of primary care services, and out-of-hospital services more broadly.
- To provide a basis for taking collective decisions about primary care issues that affect all of SWL's CCGs.
- To be able to influence and in time set incentives that reflect local and SWL needs, and will allow local commissioners to address the pressures facing general practice.
- To achieve greater consistency of outcomes across SWL.

The expected benefits of joint commissioning

- Services that are more responsive to local needs, and designed in accordance with patients' expectations.
- Improved quality of primary care provision, both within CCGs and across SWL.
- Greater consistency in the provision of primary care services across SWL, including greater consistency of outcomes for SWL's population.
- Greater stability in the provision of primary care.
- A primary care sector that, as part of broader out-of-hospital provision, has greater capacity and capability to address the local population's healthcare needs

The proposal in SWL for primary care co-commissioning

- SWL CCG Chairs and Chief Officers have reviewed the benefits, challenges and options for co-commissioning with each other and NHS England (London) SWL CCG Chairs and Chief Officers recommend that for 2015/16, SWL CCGs should opt for **Joint Commissioning** together and with NHS England, with a view to each CCG taking on delegated commissioning arrangements in 2016/17 if this is appropriate
- Joint Commissioning offers the opportunity for CCGs to commission general practice in partnership with NHS England and each other. It allows CCGs to build the capability and capacity to commission general practice alongside NHS England and with resource and support from NHS England
- It is recommended that joint commissioning is taken forward through a **Joint Committee model**, as outlined in the NHSE guidance *Next steps towards primary care co-commissioning*. Chairs and Chief Officers in SWL endorse this recommendation.

- Whilst primary care co-commissioning is an opportunity for CCGs to join together to commission general practice, SWL commissioners recognise that improvement of general practice services must occur with local need and plans at its heart. Chairs and Chief Officers in SWL intend to set up a Joint Committee which respects this position and enhances it.
- Chairs and Chief Officers in SWL recognise that local stakeholders including patients and the public need to have a greater voice in the commissioning of primary care services, and therefore have addressed this in the proposals for the Joint Committee. Chairs and Chief Officers recognise the challenges presented with managing conflicts of interest robustly, and propose governance for the Joint Committee which adheres to the latest NHSE guidance (released on 18th December) and have taken extra measures to strengthen the governance for this.